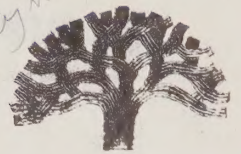


New

Relin 8/0225-7
city manager

CITY OF OAKLAND



CITY HALL • 14TH AND WASHINGTON STREETS • OAKLAND CALIFORNIA 94612

Office of the City Manager
Cecil S. Riley
City Manager

January 22, 1975

To: All Interested Parties

INSTITUTE OF GOVERNMENTAL
STUDIES LIBRARY

Enclosed is a copy of the draft application for the City of Oakland's first program year entitlement totaling \$12,504,000 in a block grant, as provided for in the Housing and Community Development Act of 1974. Also enclosed is a copy of the draft Environmental Impact Report prepared by the City Planning Department on the City's application for community development funding.

This draft application has been reviewed for technical sufficiency and compliance with the rules and regulations of the U.S. Department of Housing and Urban Development. The City has been advised that it satisfies the criteria of that agency in its present form.

The period between now and February 20, 1975, is for further citizen review and discussions of the programs and projects contained in the draft application. This period can be used to prepare your recommendations to the City Council on any amendments you consider essential or desirable.

It is expected that the Council will hold two or more public hearings starting on or about February 20 to consider recommendations relative to those changes that can be made in the application. The Council must approve the final form of application for these funds at the Council public hearing on February 27, 1975, in order to meet the time limits for filing the City's application with the U.S. Department of Housing and Urban Development.

Funds for any program or project cannot be obligated until the federal agency approves the application. This is expected to occur not later than July 1, 1975.

81 02257

INSTITUTE OF GOVERNMENTAL
STUDIES LIBRARY

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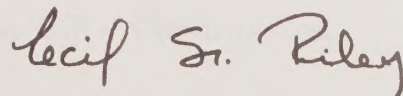
UNIVERSITY OF CALIFORNIA

No major changes can be made in the application between February 27, 1975 and July 1, 1975 without severely jeopardizing the City's entire \$12,504,000 entitlement. However, amendments suggested during this four-month period can be considered by the Council for possible action after July 1, 1975. Any major amendments after July 1, 1975 will require approval by the U.S. Department of Housing and Urban Development. Therefore, citizen participation in the community development process is essential on a continuous basis and not just as it concerns this first-year draft application.

The draft application may not contain all of the specific details which you or your group consider vital to your neighborhood or your special needs. These details will come during the annual budget process when all of the City's spending plans are being scrutinized in May and June of each year. That is the time to have the City Council consider your special concerns, not only in the area of community development but as they relate to all services of your City government.

I ask that you participate in this entire process so that we who serve you can be more responsive to your concerns for improving the City of Oakland.

Sincerely,


A handwritten signature in dark ink, reading "Cecil S. Riley". The signature is written in a cursive, flowing style.

CECIL S. RILEY
City Manager

Enclosures

Community Development Application - Revised Schedule

1. Initial input from OCCUR on results of district meetings 1/9
2. Draft application delivered to City Council 1/17
3. Draft application to City Planning Department for Environmental Impact Report (EIR) preparation 1/17
4. City Planning Department completes EIR draft 1/20
5. City Council receives draft of EIR, considers need for work sessions with staff and schedules public hearings on draft application 1/21
6. Form 189, draft application and draft EIR to State Clearing-house for State A-95 review and EIR comments 1/22
7. Draft application and draft EIR to Association of Bay Area Governments (ABAG) 1/22
8. Draft application and draft EIR to interested groups and individuals with letter explaining process and schedule 1/22
9. First City Council public hearing of draft application 2/20
10. Last day for filing comments on draft EIR with City Planning Department 2/22
11. City Planning Department staff responses to EIR comments 2/24
12. Special Planning Commission hearing on EIR--Commission accepts EIR 2/26
13. Last City Council public hearing and Council approval of application and acceptance of EIR 2/27
14. Hand carry Form 189, EIR, and application to ABAG for formal area-wide A-95 review 2/28
15. When returned by ABAG, write responses to A-95 comments and send copy to ABAG prior to 4/15
16. Submit application, City Council resolution, A-95 comments, and City's responses to Department of Housing and Urban Development (HUD) Not later than 4/15
17. Final approval by HUD Not later than 7/1/75



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U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT APPLICATION FOR FEDERAL ASSISTANCE			1. STATE CLEARINGHOUSE IDENTIFIER		
			2. APPLICANT'S APPLICATION NO.		
3. FEDERAL GRANTOR AGENCY Department of Housing and Urban Development			4. APPLICANT NAME City of Oakland		
AREA OR REGIONAL OFFICE			STREET ADDRESS - P.O. BOX City Hall, 14th and Washington Streets		
STREET ADDRESS - P.O. BOX			CITY Oakland	COUNTY Alameda	
CITY	STATE	ZIP CODE	STATE	ZIP CODE	
			California	94612	
5. DESCRIPTIVE NAME OF THE PROJECT Community Development Block Grant Program					
6. FEDERAL CATALOG No.			7. FEDERAL FUNDING REQUESTED \$ 12,504,000		
8. GRANTEE TYPE <input type="checkbox"/> STATE, <input type="checkbox"/> COUNTY, <input type="checkbox"/> CITY, <input type="checkbox"/> OTHER (Specify)					
9. TYPE OF APPLICATION REQUEST <input type="checkbox"/> NEW GRANT, <input type="checkbox"/> CONTINUATION, <input type="checkbox"/> SUPPLEMENT, <input type="checkbox"/> OTHER CHANGES (Specify)					
10. TYPE OF ASSISTANCE <input checked="" type="checkbox"/> GRANT, <input type="checkbox"/> LOAN, <input type="checkbox"/> OTHER (Specify)					
11. POPULATION DIRECTLY BENEFITING FROM THE PROJECT Not Applicable			13. LENGTH OF PROJECT Not Applicable		
12. CONGRESSIONAL DISTRICT a. 8th b. City-wide (8th and 9th)			14. BEGINNING DATE 15. DATE OF APPLICATION		
16. THE APPLICANT CERTIFIES THAT TO THE BEST OF HIS KNOWLEDGE AND BELIEF THE DATA IN THIS APPLICATION ARE TRUE AND CORRECT, AND THAT HE WILL COMPLY WITH THE ATTACHED ASSURANCES IF HE RECEIVES THE GRANT.					
TYPED NAME Cecil S. Riley		TITLE City Manager		TELEPHONE NUMBER	
SIGNATURE OF AUTHORIZED REPRESENTATIVE		Area Code 415		Number 273-3301	Ext.
FOR FEDERAL USE ONLY					

INSTRUCTIONS

- Item 1 - Enter the code or number assigned by the State clearinghouse to the application as required by the A-95 clearance process.
- Item 2 - The applicant's application number will be entered by HUD.
- Item 3 - Entered by the HUD Area Office.
- Item 4 - Enter the name and complete address of the applicant.
- Item 5 - Entered by the HUD Area Office.
- Item 6 - Entered by the HUD Area Office.
- Item 7 - Entitlement amount entered by the HUD Area Office.
- Item 8 - Entered by the HUD Area Office.
- Item 9 - Entered by the HUD Area Office.
- Item 10 - Check grant or both grant and loan. An application for a loan guarantee may be submitted only at the time of application for grant funds.
- Item 11 - Not applicable.
- Item 12 -
 - a. Enter the congressional district in which the applicant is located.
 - b. Enter the congressional district(s) in which most of the actual work on the project will be accomplished. If the work will be accomplished city-wide or county wide, covering several congressional districts, write "city-wide" or "county-wide."
- Item 13 - Not applicable.
- Item 14 - Entered by the HUD Area Office.
- Item 15 - Enter the date the application is submitted.
- Item 16 - Complete the certification before submitting the application to HUD.

ASSURANCES

(INSTRUCTIONS: The applicant must provide assurances and or certify to all of the following items: The only exception is item No. 10 for which the applicant must certify as to either (a) or (b), or to both.)

The applicant hereby assures and certifies that he has complied with the regulations, policies, guidelines and requirements of OMB Circular No. A-95, and that he will comply with the regulations, policies, guidelines and requirements of Federal Management Circulars 74-4 and 74-7, as they relate to the application, acceptance and use of Federal funds for this federally-assisted program. Also, the applicant gives assurance and certifies with respect to the grant that:

1. It possesses legal authority to apply for the grant, and to execute the proposed program; that a resolution motion or similar action has been duly adopted or passed as an official act of the applicants' governing body, authorizing the filing of the application, including all understandings and assurances contained therein, and directing and designating the applicant's chief executive officer as the authorized representative of the applicant to act in connection with the application and to provide such additional information as may be required.
2. It will comply with:
 - (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) and in accordance with Title VI of that Act, no person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the Applicant receives Federal financial assistance and will immediately take any measures necessary to effectuate this agreement. If any real property or structure thereon is provided or improved with the aid of Federal financial assistance extended to the Applicant, this assurance shall obligate the Applicant, or in the case of any transfer of such property, any transferee, for the period during which the real property or structure is used for a purpose for which the Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits.
 - (b) Title VIII of the Civil Rights Act of 1968, (P.L. 90-284) as amended, and will administer all programs and activities relating to housing and community development in a manner to affirmatively further fair housing.
 - (c) Section 109 of the Housing and Community Development Act of 1974 and in conformance with all requirements imposed by or pursuant to the Regulations of the Department (24 CFR Part 570.601) issued pursuant to that Section; and in accordance with that Section, no person in the United States shall on the ground of race, color, national origin or sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under, any program or activity funded in whole or in part with the community development funds.
 - (d) Executive Order 11063 on equal opportunity in housing.
 - (e) Section 3 of the Housing and Urban Development Act of 1968, as amended requiring that to the greatest extent feasible opportunities for training and employment be given lower income residents of the project area and contracts for work in connection with the project be awarded to eligible business concerns which are located in, or owned in substantial part by, persons residing in the area of the project.
3. Prior to the submission of its application, the applicant has:
 - (a) Provided citizens with adequate information concerning the amount of funds available for proposed community development and housing activities, the range of activities that may be undertaken, and other important program requirements;
 - b) Held at least two public hearings to obtain the views of citizens on community development and housing needs; and
 - (c) Provided citizens an adequate opportunity to participate in the development of the application and in the development of any revisions, changes, or amendments.
4. The applicant will:
 - (a) Provide fair and reasonable relocation payments and assistance in accordance with Sections 202, 203, and 204, of the Uniform Relocation Assistance and Real Property Acquisition Policies Act (P.L. 91-646) and applicable HUD regulations, to or for families, individuals, partnerships, corporations or associations displaced as a result of any acquisition or real property assisted under the program;

- (b) Provide relocation assistance programs offering the services described in Section 205 of P.L. 91-646 to such displaced families, individuals, partnerships, corporations or associations in the manner provided under applicable HUD regulations;
 - (c) Assure that, within a reasonable time prior to displacement, decent, safe, and sanitary replacement dwellings will be available to such displaced families and individuals in accordance with Section 205 (c)(3) of P.L. 91-646;
 - (d) Inform affected persons of the benefits, policies, and procedures provided for under HUD regulations, and
 - (e) Carry out the relocation process in such a manner as to provide displaced persons with uniform and consistent services, and assure that replacement housing will be available in the same range of choices with respect to such housing to all displaced persons regardless of race, color, religion, or national origin.
5. The applicant will:
- (a) In acquiring real property in connection with the community development block grant program, be guided to the extent permitted under State law, by the real property acquisition policies set out under Section 301 of the Uniform Relocation Assistance and Real Property Acquisition Policies Act and the provisions of Section 302 thereof;
 - (b) Pay or reimburse property owners for necessary expenses as specified in Sections 303 and 304 of the Act; and
 - (c) Inform affected persons of the benefits, policies, and procedures provided for under HUD regulations.
6. It will give HUD and the Comptroller General through any authorized representative access to and the right to examine all records, books, papers, or documents related to the grant.
7. The applicant will comply with the provisions of the Hatch Act which limit the political activity of employees.
8. It will comply with the provisions of: Executive Order 11296, relating to evaluation of flood hazards, and Executive Order 11128, relating to the prevention, control, and abatement of water pollution.
9. The applicant's certifying officer:
- (a) Consents to assume the status of a responsible Federal official under the National Environmental Policy Act of 1969 insofar as the provisions of such act apply pursuant to this Part; and
 - (b) Is authorized and consents on behalf of the applicant and himself to accept the jurisdiction of the Federal courts for the purpose of enforcement of his responsibilities as such an official.
10. The Community Development Program:
- (X) (a) Gives maximum feasible priority to activities which will benefit low- or moderate-income families or aid in the prevention or elimination of slums or blight;
 - () (b) Contains activities designed to meet other community development needs having a particular urgency which are specifically identified and described in the applicant's community development plan summary and community development program.
11. It will establish safeguards to prohibit employees from using positions for a purpose that is or gives the appearance of being motivated by a desire for private gain for themselves or others, particularly those with whom they have family, business, or other ties.
12. It will comply with all requirements imposed by HUD concerning special requirements of law, program requirements, and other administrative requirements approved in accordance with Federal Management Circular 74-7.

Legal Certification: As counsel for the applicant and an attorney-at-law admitted to practice in the State in which the applicant is located, I certify that the facts and representatives contained in Assurance No. 1 above to be true and in accordance with State and local law.

(Signature of Applicant's Counsel)

David A. Self, City Attorney

(Type or Print Name of Applicant's Counsel)

(Date)

COMMUNITY DEVELOPMENT PLAN SUMMARY
(STATEMENT OF NEEDS)

INSTRUCTIONS: Within the space provided and in the format given below, summarize the applicant's community development needs, quantified where possible, and indicate the data source on which they are based; i.e. Census, Capital Improvement Program, Special Local Surveys or Plans, etc. The needs shall be numbered consecutively; i.e., A-1, A-2, A-3, A-4, etc. Attach additional pages as necessary. Specifically described those community development needs having a particular urgency which are referred to in Assurance 10.

A- 1.

There is a need for every Oakland family to live in a safe, decent and sound housing unit. There is also a need to conserve the existing housing stock. In addition, economic, social and governmental influences should be prevented from encouraging the further abandonment or long term vacancy of existing housing. Abandonment, given the age of Oakland's housing, seriously accelerates the process of deterioration. As of 1970, it is estimated that there were 25,022 substandard housing units in Oakland of which 8,942 were owner occupied and 16,080 were renter occupied. A total of 17,906 housing units were considered suitable for rehabilitation with the remaining units subject to possible demolition.

Data Source: The Oakland Housing Element

A- 2.

There is a need to provide 29,150 Oakland households with shelter at a reasonable cost relative to their income, large enough to accommodate their members and free from non-economic constraints on their freedom of selection.

Data Source: The Oakland Housing Element

A- 3.

There is a need for the City of Oakland to effectively remove all artificial barriers standing in the way of a completely open housing situation. All housing should be available equally to all persons without restrictions based on race, color, religion or national ancestry

Data Source: The Oakland Housing Element

COMMUNITY DEVELOPMENT PLAN SUMMARY
(STATEMENT OF NEEDS)

INSTRUCTIONS: Within the space provided and in the format given below, summarize the applicant's community development needs, quantified where possible, and indicate the data source on which they are based; i.e. Census, Capital Improvement Program, Special Local Surveys or Plans, etc. The needs shall be numbered consecutively; i.e., A-1, A-2, A-3, A-4, etc. Attach additional pages as necessary. Specifically described those community development needs having a particular urgency which are referred to in Assurance 10.

A- 4.

There is a need to provide adequate open space, attractively designed and maintained, well dispersed to serve people where they live and work, and with proper facilities to serve their leisure needs. There also is a need to increase park facilities in the flatlands and to acquire shoreline, hillside and stream open space and generally to overcome Oakland's open space deficit.

Data Source: The Oakland Open Space, Recreation, and Conservation Element

A- 5.

There is a need to preserve and create attractive, safe and convenient neighborhoods with good housing, viable business communities and adequate services. In the short run, there is a need to support, facilitate, and complete as many existing, on-going Redevelopment projects as possible; complete previously approved neighborhood facilities; and devote special attention to a critical set of problems that exist in the East Oakland area.

Data Source: The Oakland Policy Plan

A- 6.

There is a need to ensure that each family, regardless of its income and relative to its needs, has access to the full range of necessary services.

Data Source: The Oakland Policy Plan

COMMUNITY DEVELOPMENT PLAN SUMMARY
(STATEMENT OF NEEDS)

INSTRUCTIONS: Within the space provided and in the format given below, summarize the applicant's community development needs, quantified where possible, and indicate the data source on which they are based; i.e. Census, Capital Improvement Program, Special Local Surveys or Plans, etc. The needs shall be numbered consecutively; i.e., A-1, A-2, A-3, A-4, etc. Attach additional pages as necessary. Specifically described those community development needs having a particular urgency which are referred to in Paragraph 10.

A- 7.

There is a need to improve the communication and involvement between the citizens of Oakland and the City government, to make information concerning City activities and policies more readily available to its citizens, and to establish effective methods and techniques for citizen involvement in the City's decision-making process.

Data Source: The Oakland Policy Plan

A- 8.

There is a need to develop an organizational framework and function which would oversee and coordinate policy-planning-management responsibilities associated with community development activities. There is also a need to centralize a number of housing services and develop an office to provide direction and coordination for Oakland's housing efforts.

Data Source: The Oakland Policy Plan

A-

Data Source:

COMMUNITY DEVELOPMENT PLAN SUMMARY (LONG-TERM OBJECTIVES)

INSTRUCTIONS: Within the space provided and in the format given below, state long-term objectives designed, in whole or in part, to address the applicants' identified community development needs. Long term objectives are those requiring more than 3 years for accomplishment. The long-term objectives shall be numbered consecutively; i.e., B-1, B-2, B-3, B-4, etc. Attach additional pages as necessary.

- B-1.
1. To actively assist in the rehabilitation of all suitable housing units through a variety of programs. These include inspection, home management counseling, rehabilitation and modernization grants and loans, relocation assistance, and acquisition of suitable property for rehabilitation.
 2. To enforce the full complement of housing codes throughout the city with special attention to those parts of the City which are blighted or most susceptible to blighting influences.
 3. To rehabilitate or demolish single and multi-family housing units that have been abandoned or vacated for inordinate amounts of time (approximately 1,200 such units have been identified in the East Oakland Area).
 4. To arrest the continuing deterioration of Oakland Neighborhoods and to encourage and maintain home ownership through a comprehensive home management counseling program.

Supports Need(s) No: A-1

B-2.

To facilitate the utilization by public and private agencies of all HUD programs that assist in the provision of housing for lower-income households.

Supports Need(s) No: A-2

B-3.

To establish a completely open housing market by creating an atmosphere in Oakland whereby all citizens and private industry will build, finance, sell, and rent properties without regard to race, religion or nationality.

Support Need(s) No: A-3

COMMUNITY DEVELOPMENT PLAN SUMMARY
(LONG-TERM OBJECTIVES)

INSTRUCTIONS: Within the space provided and in the format given below, state long-term objectives designed, in whole or in part, to address the applicants' identified community development needs. Long term objectives are those requiring more than 3 years for accomplishment. The long-term objectives shall be numbered consecutively; i.e., B-1, B-2, B-3, B-4, etc. Attach additional pages as necessary.

B-4.

To protect existing open space and acquire an adequate amount of additional park and open space lands; to define areas most deficient in open space; to develop a system of small neighborhood parks and recreation areas; to develop an action plan that would result in 25 percent of existing parks and facilities being adapted for more intensive use.

Supports Need(s) No: A-4

B- 5.

1. To institute comprehensive programs within each area of the City tailored to the particular needs of that area.
2. To complete all existing urban renewal projects.

Supports Need(s) No: A-5

B- 6.

To use all possible resources to provide a full complement of social services to aid, among others, the poor, the elderly, female-headed households, the handicapped, and the unemployed.

Support Need(s) No: A-6

COMMUNITY DEVELOPMENT PLAN SUMMARY (LONG-TERM OBJECTIVES)

INSTRUCTIONS: Within the space provided and in the format given below, state long-term objectives designed, in whole or in part, to address the applicants' identified community development needs. Long term objectives are those requiring more than 3 years for accomplishment. The long-term objectives shall be numbered consecutively; i.e., B-1, B-2, B-3, B-4, etc. Attach additional pages as necessary.

B- 7.

To involve citizens in the planning and implementation of Community Development Projects and to open up Oakland's decision-making process to wider citizen involvement in neighborhood groups.

Supports Need(s) No: A-7

B- 8.

1. To totally integrate the community development function into the City's overall planning and management process.
2. To develop a housing office to coordinate and round out a full range of housing programs required by the residents of Oakland. This office would ultimately assume the responsibility for all programs dealing with housing.

Supports Need(s) No: A-8

B-

Support Need(s) No:

COMMUNITY DEVELOPMENT PLAN SUMMARY (SHORT-TERM OBJECTIVES)

INSTRUCTIONS: Within the space provided and in the format given below, describe objectives designed to make measurable progress toward the identified community development needs, over a period of up to 3 years. Wherever possible the short-term objectives should include measurable factors, such as quantity, quality, or a combination of these, and must describe the specific activities to be carried out to meet the objective. The short-term objectives shall be numbered consecutively, i.e., C-1, C-2, C-3, C-4, etc. Attach additional pages as necessary.

C- 1.

1. To rehabilitate approximately 1,000 single and multi-family housing units utilizing a combination of loans and grants as well as direct rehabilitation by the City, including acquisition if necessary.
2. To increase community wide compliance with the City's housing codes, to institute a presale inspection program, and to provide relocation services if necessary.
3. To implement a home management counseling program including pre-purchase, post-occupancy, and default-delinquency counseling services for the purpose of preventing further low- and moderate-income home foreclosures.
4. To demolish approximately 150 dilapidated units specified by the Building and Housing Department to be unsafe and infeasible for rehabilitation.

Supports Need(s) No: A-1

C- 2.

To provide sufficient units for elderly, handicapped, large family and other low income households through the use of Section 8 and 202, as well as state and local programs.

Supports Need(s) No: A-2

C- 3.

To establish a fair housing program whose staff will formulate an aggressive program designed to influence regional governmental agencies and East Bay county and local governments to develop and implement a regional "fair housing" program. To require that potential residential developers and sponsors prepare affirmative action marketing and management programs to implement federal, state and local policy regarding open housing.

Supports Need(s) No: A-3

COMMUNITY DEVELOPMENT PLAN SUMMARY (SHORT-TERM OBJECTIVES)

INSTRUCTIONS: Within the space provided and in the format given below, describe objectives designed to make measurable progress against the identified community development needs, over a period of up to 3 years. Wherever possible the short-term objectives should include measurable factors, such as quantity, quality, or a combination of these, and must describe the general location of activities to be carried out to meet the objective. The short-term objectives shall be numbered consecutively, i.e., C-1, C-2, C-3, C-4, etc. Attach additional pages as necessary.

C-4.

To acquire and develop, or redevelop for more intensive use, at least six new or existing neighborhood parks or recreation facilities.

Supports Need(s) No: A-4

C-5.

1. To complete, or make progress toward completing, all Urban Renewal projects including Oak Center, City Center, Stanford/Adeline, Elmhurst, and Chinatown; to complete the Lincoln Neighborhood Center and the Oak Center Cultural Center.
2. In the East Oakland area, to bolster neighborhood security through additional security services, animal control, and building security programs; to upgrade the physical environment through vacant residential building cleanup and security inspection, debris and garbage clean-up, and weed clearance programs; to renovate and upgrade existing recreational and housing service programs.

Supports Need(s) No: A-5

C-6.

To continue and extend a wide range of social services including existing Model Cities projects (Progressive Senior Citizens, the Compliance Project, the Parent Child Development Center, and the St. Andrews Child Care Center) and three new Headstart locations.

Supports Need(s) No: A-6

COMMUNITY DEVELOPMENT PLAN SUMMARY
(SHORT-TERM OBJECTIVES)

INSTRUCTIONS: Within the space provided and in the format given below, describe objectives designed to make measurable progress against the identified community development needs, over a period of up to 3 years. Wherever possible the short-term objectives should include measurable factors, such as quantity, quality, or a combination of these, and must describe the general location of activities to be carried out to meet the objective. The short-term objectives shall be numbered consecutively, i.e., C-1, C-2, C-3, C-4, etc. Attach additional pages as necessary.

C-7.

To develop and implement a plan by which citizens participate on a continuing decision-making basis in the preparation and implementation of Community Development programs. To encourage and assist OCCUR and the community in facilitating citizen involvement in Community Development activities.

Supports Need(s) No: A-7

C-8.

1. To establish new planning and management activities to carry out Management/coordination, planning/programming, evaluation/monitoring, accounting/fiscal management, environmental review, legal, auditing and other similar activities related to community development.
2. To establish the administrative framework for a housing office; to insure that such an agency coordinates and monitors city housing services, functions as a relocation expediter, and offers a comprehensive range of counseling services. This office will also be an advocate for fair housing.

Supports Need(s) No: A-8

C-

Supports Need(s) No:

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY DEVELOPMENT PROGRAM

Project & Activity Description	Related Objective	Environmental Review Status	Census Tract/or Enumeration District	ESTIMATED COST (\$000)		Estimated Other (\$000) Sources of Funds	
				Current Program Year	Subsequent Program Year	Amount	Source
(1)	(2)	(3)	(4)	(5a)	(5b)	(6a)	(6b)
<u>I. Housing Inspection and Code Enforcement</u>							
A. Pre-Sale Inspection Program (3)*	C-1.2	Assessment	Citywide	106	-	180 67	City-Fees CETA-Title II
B. General Housing Conservation Inspectional Services (3)	"	"	"	253	-	932	City-G.F.
C. Relocation (resulting from Code Enforcement) (12)	"	Exempt	"	604	-	-	-
<u>II. Residential Acquisition and Rehabilitation (or Demolition) Revolving Fund Program</u>							
A. Demolition (4)	C-1.4	Assessment	Citywide	75	-	-	-
B. Acquisition (1)	C-1.1	"	"	90	-	-	-
C. Rehabilitation (4)	"	"	"	130	-	-	-
<u>III. Residential Grant, Loan, and Loan Guarantee Revolving Fund Program (5)</u>							
	C-1.1	Assessment	Citywide	4974	-	-	-
<u>IV. Comprehensive Home Management Counseling Program (9)</u>							
	C-1.3	Exempt	Citywide	190	-	164	CETA-Title VI
<u>V. Fair Housing Program (9)</u>							
	C-3	Exempt	Citywide	55	-	-	-

*(3) indicates line item number on Community Development Budget Form

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY DEVELOPMENT PROGRAM

Project & Activity Description	Related Objective	Environmental Review Status	Census Tract/or Enumeration District	ESTIMATED COST (\$000)		Estimated Other (\$000) Sources of Funds	
				Current Program Year	Subsequent Program Year	Amount	Source
				(5a)	(5b)	(6a)	(6b)
(1)	(2)	(3)	(4)	(5a)	(5b)	(6a)	(6b)
VI. Park Acquisition and Development Program							
A. Site in Fruitvale/Seminary Area	C-4	Assessment	76				
1. Acquisition (1)				130	-	-	-
2. Development (2)				85	-	-	-
B. Site in Elmhurst Area	"	Assessment	103				
1. Acquisition (1)				200	-	-	-
2. Development (2)				165	-	-	-
C. Mini-Park in NHS Program Area	"	Assessment	85, 96, 103, or 104				
1. Acquisition				-	-	25	Private Donation
2. Development (2)				45	-	-	-
VII. Additional Funding for Previously Approved Neighborhood Centers							
A. Lincoln Neighborhood Center (2)	C-5.1	Exempt	30	200		240	N.F.-HUD Categorical City
						80	
B. Oak Center Cultural Center (2)	"	Exempt	24	125		84	N.F.-HUD Categorical City
						28	
VIII. Completion of Urban Renewal Projects							
A. Oak Center--R-49	C-5.1	Exempt	21,23,24,25,26,27	-	-	4819	UR-HUD Categorical
B. City Center--R-122	"	Exempt	31	-	-	3638	"

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY DEVELOPMENT PROGRAM

Project & Activity Description	Related Objective	Environmental Review Status	Census Tract/or Enumeration District	ESTIMATED COST (\$000)		Estimated Other (\$000) Sources of Funds	
				Current Program Year	Subsequent Program Year	Amount	Source
(1)	(2)	(3)	(4)	(5a)	(5b)	(6a)	(6b)
VIII. Completion of Urban Renewal Projects (continued)							
C. Stanford/Aleline--A-29 (11)	C-5.1	Exempt	7	111	-	44	NDP-HUD Categori- cal
D. Elmhurst--A-29 (11)	"	"	94,95,96,103	1316	-	-	-
IX. Model Cities Continuation							
A. Oakland Model Cities Compliance Project (15)	C-6	Exempt	Citywide	227	-	-	-
B. Progressive Senior Citizens (15)	"	"	10,11,13 thru 27	51	-	-	-
C. Parent Child Development Center, Inc. (15)	"	"	"	29	-	-	-
D. St. Andrews Community Child Care Center (15)	"	"	"	6	-	-	-
E. Model Cities Programs, May 1 thru June 30, 1975 (15)	"	"	"	57	-	-	-
X. Headstart Program-Extension (9)							
	C-6	Exempt	54,88,95	326	-	-	-
XI. Special East Oakland Revitalization Program							
A. Additional Security Services (9)	C-5.2	Exempt	73 thru 77, 84 thru 97, 102 thru 104	34	-	49	CETA- Title II

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY DEVELOPMENT PROGRAM

Project & Activity Description	Related Objective	Environmental Review Status	Census Tract/or Enumeration District	ESTIMATED COST (\$000)		Estimated Other (\$000) Sources of Funds	
				Current Program Year	Subsequent Program Year	Amount	Source
(1)	(2)	(3)	(4)	(5a)	(5b)	(6a)	(6b)
XI. Special East Oakland Revitalization Program (continued)							
B. Building Security Inspection Program (9)	C-5.2	Exempt	73 thru 77, 84 thru 97, 102 thru 104	6	-	34	CETA-Title II
C. Additional Animal Control Services (9)	"	"	"	12	-	59	"
D. Vacant Residential Building Clean-Up and Security Inspection Program (9)	"	"	"	45	-	92	"
E. Debris and Garbage Clean-Up Program (9)	"	"	"	15	-	53	"
F. Additional staff for Implementing New Mandatory Garbage Collection Program (9)	"	"	"	5	-	28	"
G. Weed Clearance Program (9)	"	"	"	11	-	35	"
H. Support Supervision for E, F and G, above. (9)	"	"	"	5	-	0	"
I. Mobile Recreation Program (9)	"	"	"	11	-	63	"
J. Provision of Recreation Staff to reopen facilities at Greenman Field and San Antonio Village (9)	"	"	"	3	-	16	"
K. Supplementary Clean-Up Crews for Park and Recreation Facilities (9)	"	"	"	3	-	10	"
L. Hand Sweeping on Selected Streets (9)	"	"	"	15	-	64	"

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY DEVELOPMENT PROGRAM

Project & Activity Description	Related Objective	Environmental Review Status	Census Tract/or Enumeration District	ESTIMATED COST (\$000)		Estimated Other (\$000) Sources of Funds	
				Current Program Year	Subsequent Program Year	Amount	Source
(1)	(2)	(3)	(4)	(5a)	(5b)	(6a)	(6b)
<u>XI. Special East Oakland Revitalization Program (continued)</u>							
M. Neighborhood Housing Services (NHS) Program Assistance (9)	C-5.2	Exempt	85,96,97,103,104 (NHS area)	24	-	72	CETA- Title II
<u>XII. Planning and Management</u>							
A. Management/Coordination (13)	C-8.1-.2	Exempt	Citywide	250	-	-	-
B. Contract Management (13)	C-8.1	"	"	36	-	-	-
C. Planning/Programming (13)	"	"	"	145	-	-	-
D. Evaluation/Monitoring (13)	"	"	"	200	-	-	-
E. Accounting/Fiscal Management (13)	"	"	"	137	-	-	-
F. Legal (13)	"	"	"	84	-	-	-
G. Environmental Review (13)	"	"	"	22	-	-	-
H. Auditing--Internal (13)	"	"	"	152	-	-	-
--External (13)	"	"	"	2	-	-	-
I. Planning/Management--pre-HUD approval (13)	"	"	"	117	-	-	-
<u>XIII. Citizen Participation Program</u>							
A. OCCUR--Central Staff--pre-HUD approval (14)	C-7	Exempt	Citywide	44	-	13	City-G.F.
B. OCCUR--Central Staff--First Action Year (14)	"	"	"	69	-	25 8	" Private

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY DEVELOPMENT PROGRAM

Project & Activity Description	Related Objective	Environmental Review Status	Census Tract/or Enumeration District	ESTIMATED COST (\$000)		Estimated Other (\$000) Sources of Funds	
				Current Program Year	Subsequent Program Year	Amount	Source
(1)	(2)	(3)	(4)	(5a)	(5b)	(6a)	(6b)
<u>XIII. Citizen Participation Program (continued)</u>							
C. Staff and Resources for Seven District Offices (14)	C-7	Exempt	Citywide	210	-	-	-
<u>XIV. Administrative Overhead (14)</u>				205			
<u>XV. Contingency and/or Unspecified (17)</u>				1141			
TOTAL				12553			



Redevelop. Areas ☒ Other ☐

- A Oak Center
- B City Center
- C Chinatown
- D Stanford/Adeline
- E Elmhurst

- F Neighborhood Housing Services Area (NHS)
- G East Oakland Revitalization Area
- H Model Cities Area

MAP 1

Project and Program Areas in Oakland



OAKLAND
 CITY PLANNING
 DEPARTMENT

1970 CENSUS TRACTS MAP - 1970

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New Parks

- A Fruitvale/Seminary Area
- B Elmhurst Area
- C Mini-Park in NHS Program Area

New Headstart Sites

- F Headstart Program-Extn.
- G Headstart Program-Extn.
- H Headstart Program-Extn.

Nghbrhd. Facilities

- D Lincoln Center
- E Oak Center

MAP 2

C.D. Parks, Neighborhood Facilities, and Headstart Locations



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OAKLAND
CITY PLANNING
DEPARTMENT

1970 CENSUS TRACTS

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMMUNITY DEVELOPMENT BUDGET

A. ☒ ORIGINAL
☐ AMENDMENT

B. APPLICATION NO.

C. NAME OF APPLICANT

CITY OF OAKLAND

D. PROGRAM YEAR

FROM

TO:

E. PROGRAM ACTIVITY

AMOUNT

LINE NO.	E. PROGRAM ACTIVITY	AMOUNT
1.	ACQUISITION OF REAL PROPERTY	\$ 420,000
2.	PUBLIC WORKS, FACILITIES, SITE IMPROVEMENTS	620,000
3.	CODE ENFORCEMENT	359,000
4.	CLEARANCE, DEMOLITION, REHABILITATION	205,000
5.	REHABILITATION LOANS AND GRANTS	4,974,000
6.	SPECIAL PROJECTS FOR ELDERLY AND HANDICAPPED	-0-
7.	PAYMENTS FOR LOSS OF RENTAL INCOME	-0-
8.	DISPOSITION OF REAL PROPERTY	-0-
9.	PROVISION OF PUBLIC SERVICES	760,000
10.	PAYMENT OF NON-FEDERAL SHARES	-0-
11.	COMPLETION OF URBAN RENEWAL PROJECTS	1,427,000
12.	RELOCATION PAYMENTS AND ASSISTANCE	604,000
13.	PLANNING AND MANAGEMENT DEVELOPMENT	1,145,000
14.	ADMINISTRATIVE	528,000
15.	CONTINUATION OF MODEL CITIES ACTIVITIES	370,000
16.	SUBTOTAL	11,412,000
17.	CONTINGENCIES AND/OR UNSPECIFIED LOCAL OPTION ACTIVITIES (Not to exceed 10% of line 16)	1,141,000
18.	TOTAL PROGRAM ACTIVITY COSTS	\$12,553,000
F. RESOURCES FOR PROGRAM ACTIVITY COSTS		
1.	ENTITLEMENT AMOUNT	\$12,504,000
2.	LESS DEDUCTIONS	-0-
3.	ENTITLEMENT AVAILABLE FOR BUDGET ACTIVITIES	\$12,504,000
4.	PROGRAM INCOME	49,000
5.	SURPLUS FROM URBAN RENEWAL PROJECT SETTLEMENT	12,553,000
6.	LOAN PROCEEDS	-0-
7.	UNOBLIGATED FUNDS - PRIOR PROGRAM YEAR	-0-
8.	TOTAL RESOURCES FOR PROGRAM ACTIVITY COSTS	\$12,553,000

¹ ☐ Check box if costs include indirect costs which require approval of a cost allocation plan as required by Federal Management Circular 74-4.

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
HOUSING ASSISTANCE PLAN

TABLE I - SURVEY OF HOUSING CONDITIONS

1. NAME OF APPLICANT City of Oakland		2. APPLICATION NUMBER	3. <input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT
		4. PROGRAM YEAR From: To:	
A. OCCUPANCY STATUS AND CONDITION OF HOUSING UNITS	NUMBERS OF YEAR-ROUND HOUSING UNITS		
	TOTAL	OWNER - TYPE	RENTAL - TYPE
1. a. OCCUPIED UNITS: TOTAL	138,831	58,831	80,000
b. SUBSTANDARD	25,022	8,942	16,080
c. ALL OTHER	113,809	49,889	63,920
2. a. VACANT UNITS: TOTAL	6,034	775	5,259
b. SUBSTANDARD	1,068	300	768
c. ALL OTHER	4,966	475	4,491
3. TOTAL OCCUPIED AND VACANT UNITS	144,865	59,606	85,259
B. SUITABLE FOR REHABILITATION			
1. OCCUPIED UNITS	17,906	6,698	11,208
2. VACANT UNITS	824	88	736
3. TOTAL SUITABLE FOR REHABIL- ITATION	18,730	6,786	11,944

C. DATA SOURCES AND METHODS

Total occupied and vacant units from the U. S. Census of Housing.

Other figures derived from data found in the following reports: Oakland's Housing Element, Oakland's Housing Supply, and Options for Oakland.

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

HOUSING ASSISTANCE PLAN

TABLE II - HOUSING ASSISTANCE NEEDS OF LOWER INCOME HOUSEHOLDS

1. NAME OF APPLICANT				2. APPLICATION NUMBER			3. <input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT		
City of Oakland				4. PROGRAM YEAR From: To:					
SOURCES OF HOUSING NEEDS	NUMBERS OF HOUSEHOLDS								
	TOTAL			BLACK*			SPANISH (or other Identity _____)		
	Total	Large Families**	Other	Total	Large Families**	Other	Total	Large Families**	Other
A. CURRENTLY REQUIRING ASSISTANCE (excl. displacees)									
1. TOTAL: ¹	29,150	2,581	26,569	10,482	1,776	8,706	2,011	474	1,537
2. ELDERLY AND HANDICAPPED ²	15,628	-	15,628	3,620	-	3,620	1,101	-	1,101
3. NON-ELDERLY HANDICAPPED	13,522	2,581	10,941	6,862	1,776	5,086	910	474	436
B. DISPLACED OR TO BE DISPLACED									
1. TOTAL: ³	467	41	426	288	49	239	66	16	50
2. ELDERLY AND HANDICAPPED ⁴	250	-	250	100	-	100	36	-	36
3. NON-ELDERLY/HANDICAPPED ⁴	217	41	176	188	49	139	30	16	14
C. ADDITIONAL, HOUSEHOLDS EXPECTED TO RESIDE IN LOCALITY									
1. TOTAL:	-			-			-		
2. ELDERLY AND HANDICAPPED	-			-			-		
3. NON-ELDERLY/HANDICAPPED	-			-			-		

D. DATA SOURCES AND METHODS

¹Oakland Housing Element and Metropolitan Housing Characteristics (Bureau of Census--1970 Census of Housing)²Metropolitan Housing Characteristics and Alameda County Human Resources Agency.³Application for Workable Program, City of Oakland.⁴Based on proportions in A above.

* Required only if group represents 5 percent or more of population

**Four or more minors

TABLE III - ANNUAL GOAL FOR HOUSING ASSISTANCE

Page 2

- B. 100 units, predominately from the Grove-Shafter right-of-way, to be rehabilitated on sites in West Oakland, with Section 8 assistance; and
- C. 160 units of housing, repossessed by a public agency, to be purchased and rehabilitated with C-DOT funds, predominately in East Oakland.

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
HOUSING ASSISTANCE PLAN

TABLE III - ANNUAL GOAL FOR HOUSING ASSISTANCE

1. NAME OF APPLICANT CITY OF OAKLAND		2. APPLICATION NUMBER		3. <input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT				
		4. PROGRAM YEAR From: To:						
A. CATEGORY	NUMBERS OF UNITS (except as noted)							
	TOTAL	FIRST YEAR GOAL			TOTAL	THREE YEAR GOAL*		
		TYPES OF UNITS				TYPES OF UNITS		
		New	Exist	Rehab.		New	Exist	Rehab.
1 TOTAL	1,925	1,015*	400	460*				
2 ELDERLY	715	715*	-	-				
3. NON-ELDERLY LARGE	190	10	80	100*				
4 OTHER		290	320	360*				
B. SOURCES OF ASSISTANCE								
1. HUD								
a. SECTION 8**		1,015*	400	100*				
AMOUNT		\$	\$	\$	\$	\$	\$	\$
b. CD BLOCK GRANTS		-	-	200				
c. OTHER		-	-	-				
2. STATE AGENCIES IDENTIFY PROGRAM: a.								
Dept. of Transportation		-	-	160*				
c.								
3. OTHER								
a. FARMERS HOME AD.								
b. LOCAL PROGRAMS								
c. OTHER (specify)								

C. EXPLANATION OF PRIORITIES - Oakland's priorities for housing assistance and the basis for setting those priorities are explained in the Oakland Housing Element, Chapter 6, "The Housing Needs of Low and Moderate-Income Families," and Chapter 7, "Over Concentration of Publicly-Assisted Housing." Technical back-up is also available in, Oakland Publicly-Assisted Housing: Distribution and Location.

*Included in these numbers are the following projects that are being considered as part of negotiations involving the California Department of Transportation (C-DOT). These negotiations concern replacement housing for units removed for the last link in the Grove-Shafter Freeway:

A. 100 units of new elderly housing in the Central District (or possibly West Oakland) with Section 8 assistance;

* Optional

**Explain any State agency amounts included

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

HOUSING ASSISTANCE PLAN

TABLE IV - GENERAL LOCATIONS OF LOWER INCOME HOUSING

1. NAME OF APPLICANT CITY OF OAKLAND	2. APPLICATION NUMBER	3. <input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT
	4. PROGRAM YEAR From: To:	

A. IDENTIFY GENERAL LOCATIONS ON MAP IN THIS APPLICATION

1. NEW CONSTRUCTION CENSUS TRACT NUMBERS (See Attached Map.)
2. REHABILITATION CENSUS TRACT NUMBERS

B. EXPLANATION OF SELECTION OF GENERAL LOCATIONS

1. NEW CONSTRUCTION

The general locations for new construction shown on the map all conform to City policy as contained in the Oakland Housing Element, a component of the City's Comprehensive Plan and general plan.

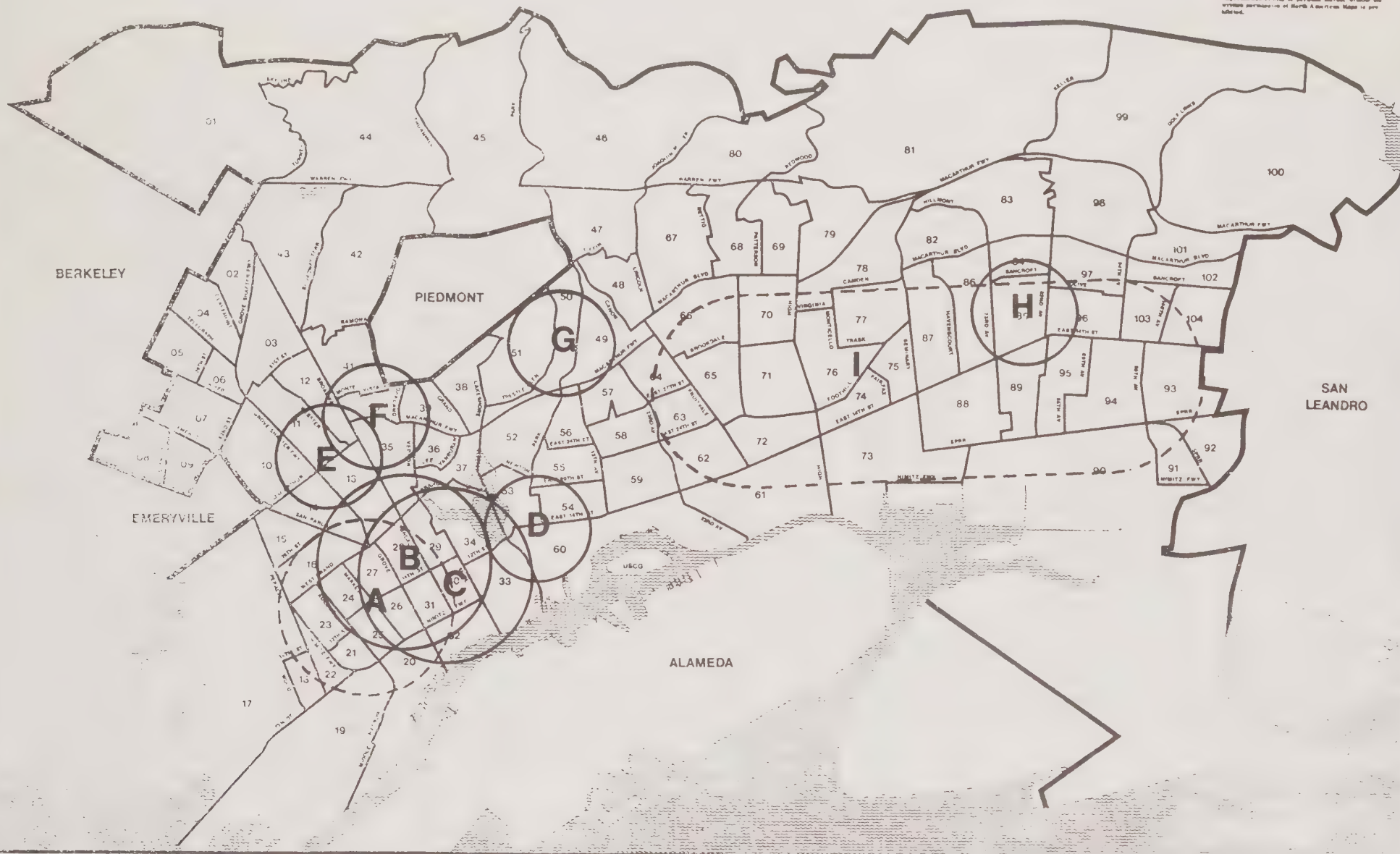
2. REHABILITATION

Three types of rehabilitation are included in the Housing Assistance Plan:

- A. 100 units, using Section 8 assistance, are expected to be part of the negotiations now taking place with the California Department of Transportation (C-DOT). These units, most of them from the Grove-Shafter Freeway right-of-way, would be rehabilitated on sites in West Oakland at State expense.
- B. Under the same negotiations as referred to above, 160 units of repossessed housing would be purchased, rehabilitated, and made available to lower-income families with C-DOT funds; and
- C. 200 units are expected to be rehabilitated on scattered sites in Oakland's flatlands using CD funds.

All conform to City policy as contained in the Oakland Housing Element.

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 hibited.



○ NEW CONSTRUCTION

○ REHABILITATION

- A 100 units, Family
- B 100 units, Elderly
- C 300 units, Family
- D 228 units, Elderly
- E 100 units, Elderly

- F 61 units, Elderly and Handicapped
- G 76 units, Elderly
- H 150 units, Elderly
- I 160 units, Family

MAP 3 GENERAL LOCATIONS OF LOWER INCOME HOUSING



OAKLAND
CITY PLANNING
DEPARTMENT

1970 CENSUS TRACTS

SUPPLEMENTARY TABLE 1

Minority Concentration By Census Tract:
Oakland, 1970¹

Total					Total					Total				
C.T. Number					C.T. Number					C.T. Number				
Black Amer. Races					Black Amer. Races					Black Amer. Races				
Perc. Perc. Perc.					Perc. Perc. Perc.					Perc. Perc. Perc.				
4001.00	1684	3.7	10.9	5.1	4036.00	3962	2.9	3.9	6.9	4075.00	5323	16.2	13.4	4.1
4002.00	2155	1.8	0.	3.1	4037.00	3858	1.1	3.4	2.3	4077.00	4803	14.3	8.9	5.8
4003.00	5466	9.2	7.3	3.5	4038.00	3799	7.3	3.9	16.2	4078.00	2615	21.0	6.3	5.6
4004.00	4405	31.4	5.7	5.0	4039.00	3536	3.5	3.9	8.3	4079.00	2980	1.2	2.5	2.4
4005.00	3724	69.4	5.2	5.4	4040.00	2784	1.6	11.0	3.3	4080.00	2269	4.7	2.8	4.5
4006.00	1862	82.8	3.7	1.8	4041.00	4982	.9	8.6	4.8	4081.00	4316	2.4	8.6	9.0
4007.00	4571	86.1	2.7	2.2	4042.00	3195	1.5	2.5	1.8	4082.00	4062	15.4	12.5	5.4
4008.00	3496	83.4	2.1	0.	4043.00	3514	2.4	4.2	2.5	4083.00	4767	24.7	9.0	3.5
4009.00	3088	85.4	3.6	2.0	4044.00	3687	0.	2.7	3.0	4084.00	3297	43.8	10.6	7.4
4010.00	6696	81.5	4.7	2.2	4045.00	6926	1.2	5.8	3.1	4085.00	5059	71.6	9.1	2.8
4011.00	3377	32.7	13.6	7.9	4046.00	3594	1.6	4.9	2.3	4086.00	4417	65.0	10.1	2.8
4012.00	2560	19.9	6.4	6.2	4047.00	2055	11.2	2.6	6.2	4087.00	6371	48.5	13.2	3.9
4013.00	3060	25.9	6.9	5.2	4048.00	2784	0.	5.9	5.8	4088.00	5847	79.6	11.0	3.1
4014.00	4147	91.7	4.2	.8	4049.00	4283	2.0	8.9	6.9	4089.00	2858	89.0	6.5	3.6
4015.00	2412	94.2	1.7	1.3	4050.00	3297	13.4	5.4	4.5	4090.00	4101	92.9	3.1	.7
4016.00	2177	86.3	2.9	2.6	4051.00	4411	25.8	2.5	8.8	4091.00	2648	93.6	4.2	2.4
4017.00	5804	40.4	6.9	3.1	4052.00	4906	2.6	5.4	26.9	4092.00	3348	87.2	6.9	1.1
4017.99	110	0.	0.	20.0	4053.00	4098	2.8	9.0	14.5	4093.00	4969	71.0	9.9	4.5
4018.00	2211	97.4	3.0	.2	4054.00	7453	29.6	17.2	12.2	4094.00	3433	69.9	11.8	4.1
4019.00	808	83.7	13.3	1.6	4055.00	3468	35.8	10.1	18.2	4095.00	3321	84.6	7.8	.6
4019.99	104	0.	0.	32.8	4056.00	2074	17.7	7.1	11.6	4096.00	5067	71.8	9.3	1.9
4020.00	116	27.0	63.9	0.	4057.00	2864	26.8	16.1	10.8	4097.00	4622	50.9	8.7	5.5
4021.00	1748	82.4	4.2	1.5	4058.00	4182	58.9	17.9	14.7	4098.00	3563	50.0	6.2	1.7
4022.00	2123	93.5	5.7	2.4	4059.00	5058	44.6	28.5	11.3	4099.00	4059	6.8	3.8	2.5
4023.00	634	91.8	0.	1.4	4060.00	2581	24.0	25.6	19.4	4100.00	3226	20.3	9.4	1.4
4024.00	2016	95.9	0.	.6	4061.00	3275	22.7	46.3	6.2	4101.00	2556	37.9	13.9	6.6
4025.00	1195	73.4	8.0	7.2	4062.00	6268	32.3	18.7	9.7	4102.00	2785	33.5	10.9	7.4
4026.00	1581	58.7	23.4	13.7	4063.00	3350	48.3	9.6	10.9	4103.00	3177	54.6	21.1	2.6
4027.00	2442	64.6	12.5	4.0	4064.00	1613	21.5	11.1	7.2	4104.00	3026	48.6	17.6	4.3
4028.00	1751	7.2	4.7	3.8	4065.00	5033	5.3	15.2	10.1					
4029.00	933	9.6	4.7	4.9	4066.00	5986	4.7	10.4	6.4					
4030.00	1262	21.5	2.8	40.7	4067.00	5099	1.2	6.7	5.4					
4031.00	1501	30.6	16.1	12.7	4068.00	3627	0.	12.8	3.5					
4032.00	29	0.	0.	0.	4069.00	3342	0.	6.6	6.6					
4032.99	42	0.	0.	23.9	4070.00	4870	6.0	18.6	6.6					
4033.00	1879	7.2	7.7	60.6	4071.00	5407	13.8	14.2	9.2					
4034.00	3061	.9	4.0	2.4	4072.00	4363	11.0	34.7	6.5					
4035.00	4897	6.4	8.7	10.6	4073.00	1954	53.6	22.9	2.1					
					4074.00	2970	33.7	13.7	10.0					
					4075.00	3041	40.8	18.3	4.5					
										TOTAL	361,561	34.5	9.8	6.5

¹There exists an overlap between Spanish Americans and racial categories. Of the 35,372 Spanish Americans in Oakland there are 4,480 non-white persons, 2,409 of whom are "Black" and 2,071 of whom are "other races."

SUPPLEMENTARY TABLE 2

Lower Income Concentrations By Census Tract:
Oakland, 1970

Census Tract	Total Number	Percent Lower Income	Census Tract	Total Number	Percent Lower Income
4001	1684	1.2	4023	634	59.2
4002	2155	20.0	4024	2016	74.5
4003	5466	26.8	4025	1195	63.5
4004	4405	44.4	4026	1581	75.9
4005	3724	36.7	4027	2442	80.7
4006	1862	39.5	4028	1751	90.0
4007	4571	53.3	4029	933	17.8
4008	3496	56.9	4030	1262	87.7
4009	3088	68.4	4031	1501	72.9
4010	6696	56.1	4032	71	-
4011	3377	50.9	4033	1879	69.6
4012	2560	42.5	4034	3061	23.9
4013	3060	53.3	4035	4897	27.9
4014	4147	81.9	4036	3962	15.5
4015	2412	80.0	4037	3858	19.7
4016	2177	76.6	4038	3799	28.0
4017	5914	83.0	4039	3536	24.8
4018	2211	90.0	4040	2784	18.9
4019	912	90.0	4041	4982	22.6
4020	116	76.2	4042	3195	12.1
4021	1748	90.0	4043	3514	11.4
4022	2123	90.0	4044	3687	6.5
			4045	6926	6.8

SUPPLEMENTARY TABLE 2
(continued)

Census Tract	Total Number	Percent Lower Income	Census Tract	Total Number	Percent Lower Income
4046	3594	4.0	4076	5323	35.6
4047	2055	9.1	4077	4803	20.9
4048	2784	20.9	4078	2615	30.0
4049	4283	25.4	4079	2980	16.7
4050	3297	16.5	4080	2269	12.1
4051	4411	10.1	4081	4316	6.4
4052	4906	20.4	4082	4062	24.3
4053	4098	31.4	4083	4767	21.6
4054	7453	46.5	4084	3297	46.1
4055	3468	43.9	4085	5059	45.3
4056	2074	35.2	4086	4417	49.9
4057	2864	42.0	4087	6371	46.1
4058	4182	75.8	4088	5847	89.0
4059	5058	65.0	4089	2858	66.5
4060	2581	44.5	4090	4101	57.9
4061	3275	82.7	4091	2648	66.9
4062	6268	66.8	4092	3348	74.9
4063	3350	56.4	4093	4969	56.7
4064	1613	25.7	4094	3433	59.5
4065	5033	37.4	4095	3321	74.8
4066	5986	25.4	4096	5067	67.5
4067	5099	17.4	4097	4622	40.5
4068	3627	18.0	4098	3563	23.4
4069	3342	21.2	4099	4059	7.9
4070	4870	42.0	4100	3226	8.7
4071	5407	41.6	4101	2556	28.4
4072	4363	48.1	4102	2785	33.7
4073	1954	57.0	4103	3177	56.7
4074	2970	59.2	4104	3026	42.6
4075	3041	59.3			
			TOTAL	361,561	40.0

Source: Oakland City Planning Department derived from 1970 Census Tract poverty population data.

DATE: January 21, 1975

CASE FILE: ER 75-5

TO: All Interested Parties

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FROM: Norman J. Lind, Director of City Planning

SUBJECT: DRAFT ENVIRONMENTAL IMPACT REPORT: OAKLAND
COMMUNITY DEVELOPMENT BLOCK GRANT APPLICATION

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Enclosed for your information and review is a copy of the Draft Environmental Impact Report for the City of Oakland's Community Development Block Grant Application.

In accordance with provisions of the California Environmental Quality Act, comments on the report are invited. Please submit them in writing to the Oakland City Planning Department, City Hall, 14th and Washington Streets, Oakland, California 94612 by February 22, 1975. Comments received after that date cannot be considered.

The City Planning Commission will review a final Environmental Impact Report at its meeting on February 26. It should be emphasized that the Commission will be reviewing the EIR solely for compliance with State guidelines; it will not be reviewing the application for substance. Any substantive comments on the application should be addressed to the City Council at its public hearings.

If you have any questions on the report or on procedures, please telephone Tom Bane, Associate Planner, at 273-3941.

TB:yr

DRAFT ENVIRONMENTAL IMPACT REPORT

OAKLAND COMMUNITY DEVELOPMENT BLOCK GRANT APPLICATION

Oakland, California

Responsible Agency
City of Oakland
January 22, 1975
CPP 23.01

DESCRIPTION OF THE PROJECT

The project to which this Environmental Impact Report is addressed is the Community Development Block Grant Program Application, prepared by the City of Oakland for submittal to the Department of Housing and Urban Development (HUD). The components of the application, which are relevant for environmental impact assessment and which are defined by Section 570.303 of HUD's regulations published in the November 13, 1974 issue of the Federal Register, are a Community Development Plan Summary, a Community Development Program, and a Housing Assistance Plan.

The objectives of the Community Development Block Grant Program and a more detailed discussion of the nature of the components of the application are presented below.

OBJECTIVES OF THE COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

The primary objective of the Community Development Block Grant Program is the development of viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities, principally for persons of low and moderate income. Consistent with this primary objective, Federal assistance is for the support of community development activities directed toward the following specific objectives:

1. The elimination of slums and blight and the prevention of blighting influences and deterioration of property and neighborhood and community facilities of importance to the welfare of the community, principally persons of low and moderate income;
2. The elimination of conditions which are detrimental to health, safety and public welfare through code enforcement, demolition, interim rehabilitation assistance, and related activities;
3. The conservation and expansion of the housing stock in order to provide a decent home and a suitable living environment for all persons, but principally those of low and moderate income;
4. The expansion and improvement of the quantity and quality of community services, principally for persons of low and moderate income, which are essential for sound community development and for the development of viable urban communities;
5. A more rational utilization of land and other natural resources and the better arrangement of residential, commercial, industrial, recreational and other needed activity centers;
6. The reduction of the isolation of income groups within communities and geographical areas and the promotion of an increase in the diversity and vitality of neighborhoods through the spatial de-concentration of housing opportunities for persons of lower income and the revitalization of deteriorated neighborhoods to attract persons of higher income; and
7. The restoration and preservation of properties of special value for historic, architectural or aesthetic reasons.

Another purpose of the Block Grant Program is to further the development of a national urban growth policy by consolidating a number of complex and overlapping programs of financial assistance to communities of varying sizes and needs into a consistent system of Federal aid.

DESCRIPTION OF PROJECT COMPONENTS

The Community Development Plan

The Community Development Plan is a three-year plan, which identifies community development needs, demonstrates a comprehensive strategy for meeting those needs, and specifies both short- and long-term community development objectives, formulated in accordance with areawide development planning and national urban growth policies. Short-term objectives are those which are to be achieved within three years, while long-term objectives are those which will take longer than three years to accomplish, but toward which the City should make some progress in that period. See the Community Development Application for a summary of the plan.

The Community Development Program and Budget

The Community Development Program is a one-year action program which includes the activities to be undertaken for the program year to meet community development needs and objectives, the estimated costs and the general location of such activities. The City will receive \$12,504,000 for its one-year action program. The Program, summarized in the Application, also identifies resources other than Community Development funds which are expected to be made available during the program year and shows the environmental review status of projects relative to the National Environmental Policy Act (NEPA) regulations. The first-year budget, contained in the Application, provides a more detailed cost picture.

The Housing Assistance Plan

The Housing Assistance Plan contains a survey of housing conditions in the City, a discussion of the housing assistance needs of lower-income households, an annual goal for housing assistance and proposed general locations for lower-income housing. Details of this plan can be found in the Community Development Application.

DESCRIPTION OF THE ENVIRONMENTAL SETTING

Oakland, located in the San Francisco-Oakland Metropolitan Area, is a large central city with a wide variety of environmental characteristics (see Map 1 for regional context). In order to evaluate the environmental impact of Community Development objectives and projects, it is necessary to set the stage by describing, in a very general way, Oakland's environmental setting. The discussion below focuses on characteristics of the physical environment, although such conditions as substandard housing and deficient community facilities obviously have socio-economic implications as well. It should also be noted that, although the characteristics discussed below apply to the City as a whole, Community Development plans and programs will apply primarily to the City's flatland areas, where the problems of blight exist.

TOPOGRAPHY

Oakland's topography varies from nearly level flood plains, to low terraces and gently rolling alluvial fans lying between the Bay wetlands and the upland Berkeley hills. A series of creeks cross this terrain, flowing down heavily wooded canyons through the foothills and across the flatlands to the shore. Because of the weak visual character of development in much of the flatlands, these creeks assume the importance of major topographical elements.

GEOLOGY

Soils in Oakland are generally quite fertile, with fair to good drainage and only slight erosion hazard. The wetland mudflats pose serious problems for construction, but are extraordinarily rich food sources for fish and marine wildlife, while in contrast, the steeper upland areas have shallow soils which generally limit free choice of planting, have good to excessive drainage and are highly susceptible to erosion.

In addition to erosion hazards, another geological hazard exists in the form of the active Hayward Earthquake Fault, which runs through Oakland, generally following the path of the Warren and then the MacArthur Freeway.

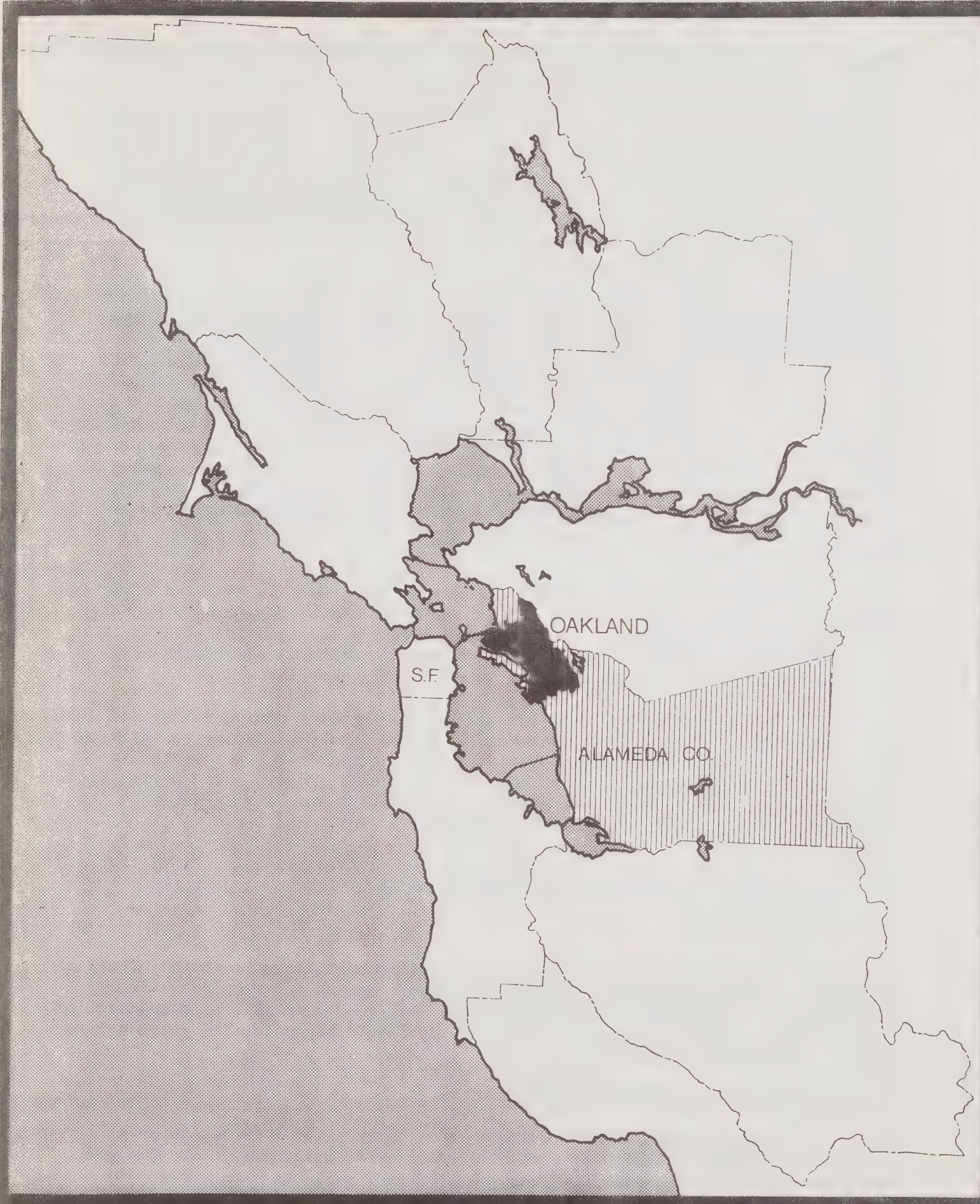
WILDLIFE AND HABITAT

Oakland's natural vegetation includes representatives of several distinct plant communities, from Coastal Salt Marsh along the shore to Oak Woodland in the hills. Wildlife types vary with the plant communities, which in turn are dependent on environmental conditions such as climate, water, soil, etc. Several rare or endangered species of animals have been identified in the City; for example, a large number of birds of many species are attracted to Oakland's marshlands and hill areas.

WATER RESOURCES

Natural fresh-water resources are not abundant in the San Francisco Bay Region, and major supplies are imported. Several man-made lakes in Oakland capture runoff from upland watersheds and serve as reservoirs. These water bodies and associated fresh water creeks support plant life not found on the drier hillsides or across most of the lowlands next to the Bay. Lack of separation of sanitary and storm sewers in some parts of Oakland causes water pollution.

The salt-water Bay and Estuary comprise Oakland's most valuable water resources.



Map 1 — Oakland and Surrounding Region

They are a habitat for marine life and serve as recreation and visual resources, as well as connecting Oakland, by water with major ports throughout the world.

AIR QUALITY

Oakland is generally well-ventilated, due to its position roughly opposite the Golden Gate wind gap. Under light wind conditions, however, smog frequently occurs as pollutants generated in San Francisco, as well as Oakland, tend to back up against the East Bay hills and cover the lower portions of the City.

NOISE LEVELS

There are great differences in noise levels in various parts of Oakland. The levels are generally high in the downtown area, West Oakland and much of North Oakland, reflecting the high density of surface traffic in these areas and their nearness to freeways, industry or railroads. Noise levels are generally high along freeways and other major routes. High noise levels extend along the Nimitz Freeway and the adjacent industrial belt to Oakland International Airport. Generally, the remainder of East Oakland has somewhat lower noise levels, except along major routes, while most sections of Oakland northeast of the MacArthur Freeway are substantially quieter. Noise levels in Oakland have generally been increasing, and may continue to do so with increased traffic, use of noise-producing machinery and, in some cases, development of formerly vacant land.

LAND USE

Oakland's land-use pattern generally follows the topography in a series of strips parallel to the shoreline. Almost the entire waterfront is claimed by industry and transportation terminals. Next, on this industrial belt's inland side, is a long residential stretch of largely old and deteriorating houses, followed by downtown and the San Pablo Avenue-East 14th Street commercial strip.

Above this line, residential areas--interrupted by smaller commercial strips and clusters and, in the hills, by remaining vacant lands--extend up to the ridge-line where a long band of regional parkland and institutions forms Oakland's northeasterly edge. Except for the high-quality, high-density Lake Merritt area, the quality of housing generally improves, and its age and density decrease, as elevation and distance from the shore increase.

Across this pattern, freeways and railroads have imposed strong barriers, isolating neighborhoods and separating the city's residents from their waterfront.

TRANSPORTATION NETWORK

Oakland is traversed by three freeways, two railroad lines and a number of major arterials. It is also served by BART, AC Transit and an international airport. Some parts of the City now experience severe traffic congestion, particularly at rush hours. New development in these areas should be controlled so as not to compound existing traffic problems.

QUALITY OF HOUSING AND THE ENVIRONMENT

Oakland, like most central cities, possesses a housing supply which is generally old, with more than half of the City's total housing stock built more than 40 years ago. As of 1970 it is estimated that there were 25,022 substandard housing units in Oakland, of which 8,942 were owner-occupied and 16,080 were renter-occupied. A total of 17,906 housing units were considered suitable for rehab-

ilitation, with the remaining units subject to possible demolition.

Many of Oakland's flatland neighborhoods have been experiencing general environmental deterioration, marked by a decline in the quality of housing, streets and community facilities. Some commercial areas have also deteriorated in quality and appearance.

COMMUNITY SERVICES AND FACILITIES

Large portions of Oakland's flatlands lack adequate community facilities. For example, parks and open space are severely lacking there, while vast expanses exist in the hill areas. School overcrowding exists in some flatland areas, although schools in other areas are operating at under capacity. A number of schools are scheduled for demolition and reconstruction in the next few years in order to meet earthquake safety standards, a step which offers the opportunity for improved school and recreational facilities. The City also has a large number of neighborhood branch libraries.

ENVIRONMENTAL CHARACTERISTICS OF THE REGION

Many of the environmental characteristics of Oakland apply to the San Francisco Bay Region as well. General environmental descriptions of the region can be found in the Association of Bay Area Governments (ABAG) reports, Physical Resources of the San Francisco Bay Area and Regional Plan 1970:1990, San Francisco Bay Region.

ENVIRONMENTAL IMPACT

ENVIRONMENTAL IMPACT OF THE PROPOSAL

The level of generality used in discussing environmental impacts will necessarily vary depending upon the component of the Community Development Block Grant Program application being considered. The impact of achieving the objectives contained in the Community Development Plan can only be assessed in general manner, while the impacts of projects and activities can be determined somewhat more precisely. However, to assess even the impacts of projects with precision, it is necessary to know their exact location and scale, information which is not contained in the application. The Housing Assistance Plan, which shows the general location of proposed publicly assisted housing allows for an intermediate level of analysis--less specific than for precisely located projects, but more specific than for objectives.

Types of Environmental Impacts

The environmental impacts of an objective or a project can be direct or indirect. Direct impacts are immediately related to the objective or project, and indirect impacts are related more to the primary impacts than to the objective or project itself. For example, the direct impact of providing new low-income housing in a neighborhood would be to create a given number of housing units of a certain quality at a given price. An indirect impact might be the additional elementary school children living in the housing and attending the neighborhood school.

In addition, a given objective or project may have individual impacts, both direct and indirect, but when combined with other objectives or projects, there may be a cumulative impact different from the sum of the individual impacts. Both the direct and indirect and individual and cumulative impacts of the application's components are discussed below.

Impacts of the Community Development Plan

The Impacts of the Community Development Plan are those which would occur if the plan's long-term and short-term objectives were achieved (see Community Development Plan Summary for a description of the objectives).

The possible environmental impacts of achieving the short-term objectives are as follows:

Direct Impacts

1. Revitalization of a portion of the City's housing stock;
2. Increased park facilities;
3. Creation of additional lower income housing for the elderly and for families.

Indirect Impacts

1. Increased overall environmental quality and appearance in portions of North Oakland, East Oakland, and West Oakland, with the greatest improvement in East Oakland;

2. Possibly new development stimulated by environmental improvements, which might in turn lead to:
 - a. Increased population
 - b. Increased need for community facilities such as parks and schools
 - c. Increased traffic
 - d. Increased noise
3. Perhaps removal of a small amount of existing housing to provide new park space, but not in the first-year projects;
4. Possibly some decrease in neighborhood maintenance and increased need for community facilities in areas where lower income family housing is located.

Most of indirect impacts of achieving the short-term objectives are cumulative in nature. Each project would have beneficial individual impacts (any removal of existing housing for park space would probably not have an adverse physical impact). Because many of the short-term objectives are not aimed at specific geographical areas, one can only speculate on their cumulative impact. The cumulative impact of achieving the short-term objectives might be to increase the development potential in some of the City's flatland neighborhoods. New development, in turn, might generate some adverse impacts. The degree to which these impacts occur depends on the extent to which public actions are concentrated in specific geographical areas, as occurs, for example, in urban renewal projects.

Another indirect impact of achieving the short-term objectives stems from the very nature of resource allocation. The scarcity of Community Development resources means that spending money on a given package of projects over a three-year period precludes spending it on alternative projects unless other sources of financing are available. Since not all deteriorating sections of the City can be upgraded in the short-run, some blighted areas may continue to deteriorate in the short-term.

If the long-term objectives are achieved, essentially the same environmental impacts would occur, but on a much larger scale. For example, additional parks and recreation facilities would be provided in all of the City's deficient flatland areas. However, it might also be necessary to demolish some existing housing to achieve this goal. In addition, the City's total housing stock would be upgraded. The indirect impacts of achieving the long-term objectives would also be more dramatic, for the resulting overall improvement of the City's physical, social and economic environment might help to attract new population into the City. If more people choose to live in Oakland rather than in the suburbs, there might also be some energy savings through a reduced commute to work. However, the possible adverse cumulative impact of realizing the long-term objectives could also be more extensive, with greater impact on schools, traffic, noise levels, and air quality.

It should be realized that Community Development projects alone will not produce either the extensive cumulative positive or adverse impacts discussed above. Various physical, social and economic programs and activities financed through other sources will also be necessary to cause these impacts.

Impacts of the Community Development Program

The projects and activities in the Community Development Program are listed in the Community Development Application. Table 1 below indicates the status of each project with regard to requirements of the California Environmental Quality Act (CEQA). An Environmental Impact Report is required for none of the projects. A total of 14 projects are categorically exempt, nine do not meet CEQA's definition of a "project," three have already had Environmental Impact Reports prepared and seven of the projects have previously been exempted from CEQA requirements. Negative Declarations will be required for four of the projects.

The cumulative impacts of these projects would be similar to those of the short-term objectives in the Community Development Plan, but to a lesser extent, since not all of the short-term objectives would be achieved in the first year.

Impacts of the Housing Assistance Plan

Two aspects of the Housing Assistance Plan have potential environmental impacts--the annual goal and the proposed general location of lower-income housing. The annual goal is reflected in the short-term objectives of the Community Development Plan and in the Community Development Program. The latter proposes lower-income housing in some census tracts of the City which were assigned medium or low priority for the location of new publicly assisted housing in the City Planning Department report, Oakland Publicly Assisted Housing: Distribution and Location.

Therefore, the impact of lower-income family housing on school overcrowding would be greater in these tracts than in high priority census tracts. Of course, the impact of the proposed elderly housing would be less pronounced than that of family housing. Other impacts of providing low-income housing were discussed under the section on the impacts of the Community Development Plan.

ANY ADVERSE ENVIRONMENTAL EFFECTS WHICH CANNOT BE AVOIDED IF THE PROPOSAL IS IMPLEMENTED

No direct or individual adverse impacts of objectives or projects have been identified, with the exception of the possible indirect adverse impacts of lower-income housing. Moreover, the cumulative indirect adverse impacts discussed above are only possibilities, not probabilities. Even if some adverse impacts are possible, it is unlikely that such impacts are unavoidable. Through proper planning, the possible adverse effects can be minimized.

MITIGATION MEASURES PROPOSED TO MINIMIZE THE IMPACT

Mitigation measures are easier to determine when related to a specific project, rather than to objectives or to the uncertain cumulative impact of a number of projects. Even so, it is possible to identify some mitigation measures related to the possible adverse environmental impacts already mentioned. For example, new development can be controlled and channeled through zoning regulations in order to minimize its possible adverse impacts. In addition, school, park and street capacity can be increased, and development can be encouraged near bus lines and rapid transit stations to minimize its impact. The impacts of lower-income housing can be mitigated primarily through social programs, but decisions on locating such housing can also be sensitive to avoiding those areas where schools and other facilities are already impacted.

TABLE 1

CEQA STATUS OF COMMUNITY DEVELOPMENT PROJECTS

<u>PROJECT</u>	<u>CEQA STATUS</u>
I. Housing Inspection and Code Enforcement	
A. Pre-Sale Inspection Program	Categorically Exempt--Class 9 Project
B. General Housing Conservation Inspectional Services	Categorically Exempt--Class 9 Project
C. Relocation (resulting from code enforcement)	Not a CEQA Project
II. Residential Acquisition and Rehabilitation (or Demolition) Revolving Fund Program	
A. Demolition	Categorically Exempt--Class 1 Project
B. Acquisition	Categorically Exempt--Class 1 Project
C. Rehabilitation	Categorically Exempt--Class 1 Project
III. Residential Grant, Loan, and Loan Guarantee Revolving Fund Program	Categorically Exempt--Class 10 Project
IV. Comprehensive Home Management Counseling Program	Not a CEQA Project
V. Fair Housing Program	Not a CEQA Project
VI. Park Acquisition and Development Program	
A. Site in Fruitvale/Seminary Area	Negative Declaration
1. Acquisition	
2. Development	
B. Site in Elmhurst Area	Negative Declaration
1. Acquisition	
2. Development	
C. Mini-Park in NHS Program Area	Negative Declaration
1. Acquisition	
2. Development	

<u>PROJECT</u>	<u>CEQA STATUS</u>
VII. Additional Funding for Previously Approved Neighborhood Centers	
A. Lincoln Neighborhood Center	Negative Declaration
B. Oak Center Cultural Center	Prior Exemption
VIII. Completion of Urban Renewal Projects	
A. Oak Center	Prior Exemption
B. City Center	Final EIR Prepared
C. Stanford/Adeline	" " "
D. Elmhurst	" " "
IX. Model Cities Continuation	
A. Oakland Model Cities Compliance Project	Prior Exemption
B. Progressive Senior Citizens	" "
C. Parent Child Development Center, Inc.	" "
D. St. Andrews Community Child Care Center	" "
E. Model Cities Programs, May 1 through June 30, 1975	" "
X. Headstart Program--Extension	Not a CEQA Project
XI. Special East Oakland Revitalization Program	
A. Additional Security Services	Not a CEQA Project
B. Building Security Inspection Program	Categorically Exempt--Class 9 Project
C. Additional Animal Control Services	Not a CEQA Project
D. Vacant Residential Building Clean-up and Security Inspection Program	Categorically Exempt--Class 9 Project
E. Debris and Garbage Clean-up Program	Categorically Exempt--Class 8 Project
F. Additional Staff for Implementing New Mandatory Garbage Collection Program	" " " "

<u>PROJECT</u>	<u>CEQA STATUS</u>
G. Weed Clearance Program	Categorically Exempt--Class 8 Project
H. Support Supervision for E, F, and G above	" " " "
I. Mobile Recreation Program	Not a CEQA Project
J. Provision of Recreation Staff to Reopen Facilities at Greenman Field and San Antonio Village	Not a CEQA Project
K. Supplementary Clean-up Crews For Park and Recreation Facilities	Categorically Exempt--Class 8 Project
L. Hand Sweeping on Selected Streets	" " " "
M. Neighborhood Housing Services (NHS) Program Assistance	Not a CEQA Project

ALTERNATIVES TO THE PROPOSED ACTION

There are at least three alternatives to the use of the Community Block Grant Program described above to ameliorate the problems of persons of low and moderate income and to create viable urban communities. These are (1) an expanded program, supplementing the federal grant with the City's General Fund, State money and other appropriate sources of revenue; and (2) a different package of objectives and projects than those identified in the Community Development application and (3) "no project."

Expanded Program

One alternative would be to expand the program by incorporating other sources of revenue for community development, such as the City's General Fund and State money. Additional sources of revenue for the projects and activities contained in the Community Development Program are indicated in the Community Development Application, but this alternative would imply a greater City contribution to Community Development projects, through increasing the tax revenues in the General Fund, and would mean undertaking the projects listed on a larger scale or undertaking additional projects. An expanded program would make a much greater impact on meeting the City's physical, social and economic needs.

However, severe municipal financial limitations and the fact that State programs are not generally geared toward local neighborhoods place major constraints on this approach. In recent years the City's assessed value, which affects property tax revenue, has been increasing at a slower rate than the cost of City services. This situation makes it unlikely that, in the near future, the City can increase its expenditures for community development projects. The aforementioned limitation on State programs is exemplified by the fact that State Land and Water Conservation Fund money is generally intended for park projects of citywide or regional significance, rather than for neighborhood and community parks, serving the needs of lower-income areas.

If this alternative could be implemented, the positive environmental impacts would be more extensive than under the Community Development Plan and Program discussed above, but the indirect adverse impacts mentioned could also be greater.

Different Package of Objectives and Programs

Another alternative would be to select a different set of objectives and projects than those contained in the Community Development application, with a different emphasis. Theoretically, a wide variety of combinations would be possible, and of course, the environmental impacts for each would vary.

"No Project"

A third alternative to the Community Development Block Grant Program would be "no project." This would mean that the kinds of programs described in the Community Development application would either not be undertaken or would have to be funded through other sources, such as the City's General Fund or through the State of California. However, as already noted the City's financial capability is severely limited and State funds would make little impact.

The consequences of this alternative would be further deterioration of Oakland's physical environment, continued housing deficiencies, perpetuation of existing

park and open space inequities between the flatlands and hill areas and failure to adequately meet many of Oakland's pressing social needs.

RELATIONSHIP BETWEEN LOCAL SHORT-TERM USES AND MAINTENANCE
AND ENHANCEMENT OF LONG-TERM PRODUCTION

The environmental improvements proposed in the application take into account long-term as well as short-term goals, with the short-term objectives contributing to the achievement of the long-term ones. Therefore, there is no conflict between short-term uses and enhancement of long-term production.

ANY IRREVERSIBLE ENVIRONMENTAL CHANGES CREATED BY THE PROPOSAL

The short-term objective of completing the City Center Redevelopment Project, if achieved, would irreversibly alter Oakland's Central Business District due to the project's scale. However, no other objectives or projects would create irreversible environmental change.

GROWTH-INDUCING IMPACT OF THE PROPOSAL

The objectives and programs contained in the application are intended to increase the overall livability of the City's flatland areas and to improve the environmental quality of the City's neighborhoods. As already noted, achieving these objectives could encourage some new growth for the City as a whole and some redistribution of population within the City as people move to upgraded areas. However, the extent of this growth is indeterminable.

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PERSONS AND ORGANIZATIONS CONSULTED

This Environmental Impact Report was prepared by the staff of the Oakland City Planning Department. During preparation of the report, the following organizations were consulted:

Oakland Redevelopment Agency
Model Cities
Office of Parks and Recreation
Architectural Services Department

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